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7. That he shall not give or lend to his client money or articles or take charge of or pawn her money or articles at her request.

Furthermore, for the purpose of preventing evils arising from the practice, various strict restrictions are provided against persons engaged in the business of employment agency in question and if such a person infringes any of the provisions he is limble to punishment or is dealt with by administrative measures such as suspension or prohibition of his business. In short, every precaution is being taken with a view to ensuring the prevention of all possible evils.

A person carrying on the business of employment agency is required to keep books prescribed by the rules and to enter there in all facts whenever he completes a deal. Police officers frequently pay visits to his office for inspection of his business books and supervision of his business.

IX Licensed Prostitutes and Employment Agents

the Rules for the Control of the Business of Employment

Agencies for money-making Purposes by Ministry of Home Affairs Ordinance No.13. In Article VIII of the Regulations, ordinary employment agents are prohibited from finding employment for persons desiring to become licensed prostitutes, geisha or shakufu (waitresses). This provision is for the purpose of preventing evils that are likely to arise from ordinary employment agents dealing with such women in addition to persons seeking decent employment. As for agents who make it their business to deal with such women, they are placed under rules for their control enacted by Prefectural Ordinances. By virtue of these rules persons proposing to

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			. .k	, 🛦	Aichi	161,156	113	1,431	596	31	
					Mie	61,381	64	555	111	51	
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					Kyoto	224,117	604	1,847	2,023	603	
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		¥	*	نهستره	Hyogo	159,665	145	992	1,321	24	
		/		.,	Nara	59,797	55.	380	522	36	•
					Wakayama	13,174	9	72	4 8	4	
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			<i>y</i>	٦	Hiroshima	116,181	331	1,665	690	2	
			*	4;	Yamaguchi	48,156	56	561	290	68	
					Tokush i ma	23,818	142	73	80	3	
					Kagawa	49,818	24	341	220	161	
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					Fukuoka	114,684	132	811	554	99	
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Number of Licensed Prostitutes Suffering from Diseases.

Prefecture	No. of prostitutes counted by no. of times of examination	no.of natients suffer- ng from syphilis	suffer-	No.of patients suffer- ing from soft cha- ncre	No.of patients suffer- ing from denuda- tion
Hokkaido	80,797	264	1,364	290	275
Aomori	20,314	33	196	. 58	165
Iwate	25,749	53	252	52	23
M i yagi	28,992	53	157	78	
Akita	13,504	15	89	25	52
Yamagata	29,297	3 7	132	35	11
Fukushima	18,344	106	171	3 9	7
Ibaragi	6,446	7	3 9	29	11
Tochigi	20,546	47	108	62	
Gumma					,
Saitama	3,572	1	10	4	
Chiba	13,820	39	164	241	62
Tokyo	284,100	433	3,826	2,625	952
Kanagawa	69,388	66	304	3 05	24
Niigata	73,981	26	419	262	
Toyama	19,389	7 .	27	18	
Ishikawa	3,223	2	22	4	2
Fukui	34,231	9	168	5 3	6

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with 2.96, Osaka with 2.7, Oita with 2.68, Hokkaido with 2.62, Tokyo with 2.57, Shi zuoka with 2.29, Aomori and Hiroshima with 2.23 in the order of rates, while those where it is low are Toyama with 0.27%, Saitama with 0.69, Yamagata with 0.71 and Miyazaki with 0.74, the average for all the prefectures being 1.82%.

Number

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aware of it, has pandered and let his house for immoral purposes, shall be liable to punishment. It is also provided in the same law that the Minister for Home Affairs may order municipalities and other public bodies, which he deems owe it to the public, to establish medical institutes for the examination and treatment of persons who, due to their trades, are likely to spread venereal diseases, or to use in substitution existing public or private medical institutes, which he deems suitable for the purpose, for the above-mentioned medical institutes after obtaining the consent of their proprietors or managers. All these provisions are for the purpose of preventing the spread of virus of the objectionable diseases.

The number of times of the periodical health examination of licensed prostitutes varies according to different prefectures. It is either twice in a week, once every five days, once every six days or once in a week. In most cases it is either twice or once in a week. The examination is generally made by a police doctor and when a licensed prostitute is found to be suffering from a venreal disease she is as a rule sent to the prefectural hospital for medical treatment.

Investigation into the rate of licensed prostitutes contracting venereal diseases has revealed that prefecutres where it is high are Gifu with 3.7%, Chiba with 3.61, Tottori

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VIII Licensed Prostitutes and Venereal Diseases.

The system of licensed prostitution has been adopted as a means for the prevention of venereal diseases. As for the prevention of the diseases for licensed prostitutes themselves. special attention has always been paid to the matter by the Government authorities, various ordinances having been promulgated and various measures being taken by them therefor. It is provided in Article III of the Regulations for the Control of Licensed Prostitutes that an applicant for inscription in the licensed prostitutes' list should, before inscription, be examined for health according to the provisions of Prefectual Ordinances. Again it is provided in Article IX of the same Regulations that licensed prostitutes shall undergo health examination according to the provisions of Prefectural Ordinances. Finally by Imperial Ordinance No.310, 1901 the Prefectural Governor was ordered to establish and supervise a hospital for the medical treatment of diseases among those whose trades require to be controlled on the ground of public morals. The main object of all these provisions is the prevention of the spread of venereal diseases.

Further, in 1927, the Government enacted the Law for the Prevention of Venereal Diseases. In this Law it is provided that a person, who has prostituted herself while being aware of being a victim of a venereal disease of infectious or

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In many localities there are in existence not only branches of the Kwakusei Kwai and the Fujin Kyofukai but organizations and private individuals interested in the question. All these may be said to be under the direct or indirect leadership of the headquarters of the Union against Licensed Prostitution.

An organization, which appeared to take up a countermovement against the movement of abolitionists, is one that goes by the name of Zenkoku Kashizashiki Rengo Kai (Union of Licensed Houses of the Whole Country). It has its headquarters at Yoshiwara, Tokyo, and a branch in each of the prefectures throughout the country. Proprietors of licensed houses have had guilds organized by themselves, one each for one designated place for their business. Roused by the growing movement for the abblition of licensed prostitution, those engaged in the business in each prefecture combined themselves into one body and have made it a branch of the above-mentioned Union of Licensed Houses of the whole country. By means of petitions and presentation of views to the Imperial Diet, members of both Houses, Government officials concerned, Prefectural Assemblies, members of Prefectural Assemblies and prefectural officials concerned, the Union has been and is advocating the retention of licensed prostitution.

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The Union at Virish goognated the serjogth on the thousand to warring our depression of the merce for the wil salvel and eon withit to me no Shetorine h emarey ; To elamber of the Berney of Piles Letting A. ell to reduce hegardestives at the both seasion a ball for the alphania . The cased probably control to the second of the Hauser Could thegat she for the country of the friends again that The of the size of the wise, we Representatively at the only emphase of traggle, that have do not reclimbed that they are Gentry with 1 the last last and only about the last and the constitution of on strains that with rough of the case the contract . Table . It is a set officer that our of the Try wish Pilet. The account with state on the Rose Age. The second second was a sub-Content of the Content of Content of the Content of t 大型型(1980年) 400年 中国600000 東京 100000 10000 10000 東京電子 10000 10000 10000 10000 10000 10000 10000 10000 10000 10000

was either rejected or shelved every time it was introduced to the House of Representatives, causing abolitionists to expect little result from their central movement.

Accordingly they began to turn their eyes upon the so-called local movement, which is aimed at accomplishing their object by winning to their cause one Prefecture after another. In this they have been more successful. Thus representations introduced to Prefectural Assemblies for the abolition of licensed prostitution were approved in MRS by the fixed, Fakething 1927 by the prefectural assembly of Fukushima, Ishikawa and Akita, in 1929 by that of Saitama, and in 1930 by those of Nagano, Toyama and Kanagawa. In bringing about all these results, those taking part in the movement of the Union against Licensed Prostitution were largely responsible either directly or indirectly. Their object is to win to their cause the support of a majority of the Prefectural Assemblies throughout the country and in that way make it evident that the consensus of public opinion is in favour of the abolition of licensed system and then oblige the Imperial Diet to pass the anti-licensed prostitution bill at once. As for the educational movement, it is a movement aimed at rousing public opinion and is carried on by means of popular lectures and publication and distributions of pamphlet, handbills, etc. dealing with the question.

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and their members as well as at the **p**refectural **Go**vernment officials concerned.

The Union at first concentrated its strength on the central movement, its deputations calling on prominent Government officials or men of influence and laying its views before them or presenting petititons to the Government, but without much effect. Mr. Tsunejiro Matsuyama, a member of the Imperial Diet, introduced to the House of Representatives at its 50th session a bill for the abolition of licensed prostitution, but it was rejected by the House. Subsequently the same gentleman and his friends again filed the same bill with the House of Representatives at its 52nd session, but deliberation on it was not completed before the session came to an end. A similar bill was introduced to the 56th session of the House of representatives by Mr. Isoo Abe and some other Members of the Imperial Diet, but was not passed. The 58th session of the House of representatives again saw the bill introduced to it by Mr. Iwao Miyake and some other abolitionist members, but the session was closed before it was submitted to the discussion of the House. Finally at the 59th session of the House of representatives the same bill again introduced by Mr. Iwao Miyake and his associates was defeated. In this way, the bill for the abolition of licensed prostitution

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VII. Situation of the Movement for Abolition of Licensed Prostitution and its Counter-Movement.

There are two organized bodies, which have been and are continually carrying on the movement for the abolition of licensed prostitution, the one being Kwakusei Kai (The Purity Society) and the other Fujin Kyofukai (Women's Association for Good Morals). The former, making the elevation of sexual morality its object, has made the abolition of licensed prostitution one of its chief tasks, while the latter, making purity, peace and abstention from drink its three planks, has been demanding the abolition of the system in question.

When the question of licensed prostitution became a subject of public discussion in 1926, the above-mentioned two organizations joined their forces and formed the Union against Licensed Prostitution.

The Union divides it work into three departments of (1) central, (2) local and (3) educational movements. The central movement is a movement aimed at the central Government authorities including the Prime Minister, the Minister for Home Affairs and the Director of the Police Bureau as well as the Imperial Diet and members of both Houses. This movement was pursued with much vigour in the past.

The local movement is one aimed at Prefectural Assemblies

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	Kochi Fukuoka Saga Nagasaki Kumamoto	1 1 1	6 .1 5	11 2	1 14 1	1 .	9 26 1 11	
	Oita Miyazaki Kagoshima	7	1	2 4			3 11	
	Okinawa Total	128	5 2 49	5 186	158	156	10 877	

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such women against the total number of jiyu haigyon for the five years was 28 per cent for 1926, 21 for 1927, 18 for 1928 and 1929, and 15 for 1925.

Number of Licensed Prostitutes who Abandoned Their Trade of Their Free will in Last Five Years

		-				
Prefecture	1925	1926	1987	1928	1929	tal
Hokkaido	10	6 .	13	7	6	42
Aomori		3	1	1		5
Iwate	4	10	13	. 9	6	42
Miyagi	-	7	5 1 3	2 1 3 3	1	15
Akita	3	4	Ī	1	4	13
Yamagata	2	4	3	3	1	13
Fukus hima		-	-	3	1	4
Ibaragi		5	1	1	1 4 1 2 2	9
Tochig. Gumma			4	4	2	10
Saitama		1				-
Chiba		7	6			1 9
Tokyo	12	7	2 9	7.4	60	9
Kanagawa	12	32	21	14 9	20	62
Niigata	-£ 5	9	در 4	9	5 12	79
Toyama	14	18	14	2 9		32
Ishikawa	9	5	1	3	11	66
Fukui	2 2	3	11	11	3 4	14
Yamenashi	₽	3 2 1		- 1	4	31
Magano		ĩ	1	3		3 5 1
Gifu		-	-	U	1	ז ר
Shizuoka		1	2	4	1 5	ıż
Aichi		-	۵	-	J	1.6
Mie	2	9	2	7	4	24
Shiga	2 2	6	2 2	7	4	2Ī
Kyoto		-		•	-	ja.jh.
Osaka	9 1	32	15	10	19	85
Hyogo	1	2	4	5	5	17
Nara			-	1	-	i
Wakayama		4	3	2	2	11
Tottori						
Shimane						
Okayama	17	14	5	9	10	55

Home Affairs issued an instruction to the Prefectural Governors, saying, among other things, "As every licensed prostitute is at liberty to abandon her trade, every application for erasure from the list should be taken up so long as it is not made contrary to the procedure prescribed in Article V of the Regulations for the Control of Licensed Prostitutes, and as once the application is taken up, the police office is, according to the last clause of the same article, to strike the name immediately off the list." Subsequently the Central Government has frequently issued instructions or notices of similar character to the local authorities in an endeavour to prevent proprietors of Ticensed houses from obstructing the licensed prostitutes in carrying out their desire to abandon their trade on the ground of non-payment of the debts they owe them. Consequently such evil has been greatly alleviated in recent years.

When a licensed prostitute, who has not completed the payment of her debt to the proprietor of the licensed house abandons her trade regardless of the latter's opposition, her act is called jiyu haigyo (literally, free abandonment of trade).

The number of licensed prostitutes who resorted to jiyu haigyo or abandoned their trade of their free will regardless of their employers' opposition in the last years was 128 in 1925, 249 in 1926, 186 in 1927, 158 in 1928 and 156 in 1929, making a total of 877 for the five years. The percentage of

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VI. Abandonment of Trade by Licensed Prostitutes of their Free Will.

Usually a woman on becoming a licensed prostitute has money advanced to her by the person in whose house she proposes to reside and engage in her trade. Such borrowing in advance and the trade of a licensed prostitute, however, are two different questions, having theoretically nothing whatever to do with one another. An agreement concluded between two parties restricting the freedom of one party for security of obligatory right possessed by the other party is, according to Article XC of the Civil Code, is invalid on the ground of contravention to public order and good morals. In the Regulations for the Control of Licensed Prostitutes too, it is provided in Article VI that with respect to the application for erasure from the licensed prostitutes' list, no person whatever shall be permitted to make any obstruction. Nevertheless, as a matter of fact, Tyhen a licensed prostitute desires to abandon her trade before she has completed payment of the debt she owes to the proprietor of the licensed house some of the proprietors at times try to prevent her from doing so either directly or indirectly and resorts to unscrupulous means.

On the occasion of the enactment of the Regulations for the Control of Licensed Prostitutes in 1900, the Minister for

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			22.2.3.4			E agricultural transportation and a security of a	•	SERVICE SERVIC	Osaka	2,864	5,240	486	12		8,602
12.5				P. B		55.7€,9	Á	ALZOMEDNICHM	Hyogo	864	1,465	125	6	1	2,461
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		N+		.4		÷	Ψ.		Fukuoka	860	125	14	1	_	345
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14.5			<i>'</i> .		·	6 (1) 97			Nagasaki	549	659	175	19	3	1,405
•									Kumamoto	347	432	52	4		835
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			* \$ * •			al state of			Miyazaki	87	101	36	2	3	231
			y.	`. ·					Kagoshima	134	230	29	6		399
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Number of	Licensed	Prostitutes	Classified	According
		They Commend		

Äŧ	the	end	٥f	June,	1929

Prefecture	20 years	and unde . 25 years		and under 35 years	35	Total
Hokkaido	696	877	145	14	3	1,735
Ao mori	151	211	50	7	2	421
Iwa te	110	180	81	22	1	394
Miyagi	233	129	5	2		369
A kita	60	81	20	2		162
Yamagata	276	265	32	1		574
Fukushima	187	224	14	1		426
Ibaragi	50	37	5	6	2	100
Tochigi	161	220	42	9	1	433
Gumma						
Saitama	6	31	5			42
Chiba	110	181	56	7	3	357
Tokyo	3,411	2,524	457	67	4	6,463
Kanagawa	561	639	134	24	5	1,363
Niigata	732	474	53	7		1,266
Toyama	160	159	28	2	1	350
Ishikawa	18	12	2	1		33
Fukui	197	203	25	6		43]
Yamanashi	64	91	27	4		186
Nagano	304	292	19	2		617
Gifu	242	382	101	15	2	742

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		!	eo Ager					Shizuoka	148	481	209	27	11	876
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352		:		6.6	ė.	± ± 1, ∴ ٢		Hiroshima	525	1,339	358	68	3	2,293
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						4 + 3	No.	Kagawa	92	442	114	11		659
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#1 ·		•	•	138	1,	. "v .	Participation of the Control of the	Miyazaki	20	151	54	3	3	231
				,	::	\$		Kagoshima	67	222	100	8	2	399
	÷	2.5		·	Q.	*		0kinawa	1	147	235	154	90	627

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- 17 Number of Licensed Prostitutes Classified According to Ages

At the end of June, 1929

Hokkaido	-		30 years	under 35 years	years	
	166	939	499	111	20	1,735
Aomori	43	243	107	24	4	421
Iwate	37	180	129	43	5	394
Miyagi	49	256	60	4		369
Akita	13	96	43	10	ı	163
Yamaga ta	47	378	140	9	-	574
Fukus hima	60	263	98	5		426
Ibaragi	16	60	13	8	3	100
Tochigi	37	229	124	3 6	7	433
Gumma						
Saitama		24	9	3	6	42
Chiba	37	220	80	17	3	357
Tokyo	1,307	3,861	1,103	180	12	6,463
Kana gawa	163	781	342	62	15	1,363
Niigata	126	674	384	72	10	1,266
Toyama	45	194	86	21	4	350
Ishikawa	7	19	6		l	33
Fukui	70	287	62	11	1	431
Yamanashi	23	87	67	7	2	186
Nagano	60	399	136	21	1	617
Gifu	85	429	179	42	7	742

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up their calling between the age of twenty-five and that of thirty, their total number being only 2,929 or 7.8 per cent of the total. It will be seen that the difference in number between those occupying the second position in the list and those in the third is very great, but those in the fourth, namely, those who became licensed prostitutes between the age of thirty and that of thirty-five, is still fewer, numbering in all only 64 or 0.2 per cent of the total.

As for the ages of 50,355 licensed prostitutes throughout Japan, who were carrying on their trade at the end of June, 1930, a great majority of them were those above the age of twenty years and under that of twenty-five, their total number being 30,012 and constituting 59.6 per cent of the aggregate total. Next to them come those aged above twenty-five years and under thirty years, numbering in all 10,921 or 21.7 per cent of the total. Those under twenty years of age totalled 7,300 or 14.5 per cent, above thirty years and under thirty-five 1,821 or 3.6 per cent and those above thirty-five years 304 or 0.6 per cent.

V. Ages at which Licensed Prostitutes Commenced Their Trade and Their Present Ages.

The lowest age at which a woman may become a licensed prostitute is prescribed to be eighteen. As to the question whether it should be raised, there has been much discussion, but the present system of making it "full eighteen years" is being kept on in consideration of the fear that if it is raised, girls of poor families may be driven to join groups of clandestine prostitutes, as well as of the idea that if women become licensed prostitutes at a higher age the time when they can abandon their trade may correspondingly be delayed.

The Government authorities have carried out an investigation of ages at which 50,355 licensed prostitutes throughout Japan, who were engaged in their trade at the end of June, 1930, commenced their trade. As the result of the investigation, it has been found that a majority of them did so between the age of twenty years and that of twenty-five, the total number such women being 24,920 constituting 49.5 per cent of the total number of prostitutes throughout Japan. Next to them come those who became licensed prostitutes under twenty years of age, numbering in all 20,965 and making 41.6 per cent of the total.

The third place in the list is occupied by those who took

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several times in a month or in a year for their benefit and seem to be highly appreciated by them. Flower-viewing parties in spring, excursions for mushroom-gathering or viewing crimson maple-leaves in autumn, short trips in parties and similar other recreation parties are also held for them from time to time.

Thirdly, with regard to other benefit for licensed prostitutes, such arrangements as laying by reserve funds, giving bonuses, allowing pocket money, paying expenses connected with accouchement and infant-rearing, extending consolation or relief on the occasion of death or other misfortune, etc. are the more important of the measures which are taken.

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being invited each time. Among the institutions carrying on such work, those in the licensed quarters of Toyama Prefecture, one called Utagawa Gakusha in the licensed quarters of the town of Mikuni in Fukui Prefecture, those in the licensed quarters of Tokushima Prefecture and one called Suishi Jo-Gakko in the licensed quarters of the city of Fukuoka, are specially noteworthy, all these being schools for licensed prostitutes to all purpose and intent. Especially the institutions in the licensed quarters of Kochi Prefecture and the Suishi Jo-Gakko of the city of Fukuoka a fairly long time is used for the education of those attending them, the teaching hours in the former being from 10 a.m. to 4 p.m. and in the latter from 9 a.m. to 2 p.m. daily. Besides the above mentioned arrangements, in Aichi, Yamagata, and Niigata Prefectures, the guilds of the persons engaged in the business of licensed houses have teachers regularly and exclusively engaged in the education of women carrying on their trade in their houses.

Secondly, with regard to entertainment and consolation of licensed prostitutes, moving picture shows, dramatic performances and similar other entertainments are given several

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IV. Arrangements Made by Proprietors of Licensed Houses for Education, Entertainment, Consolation, and other Benefit of Licensed Prostitutes.

In recent times persons engaged in the business of licensed houses have begun to make arrangements for the education, entertainment, consolation and other benefit of licensed prostitutes in their houses. Though this is of course mainly due to efforts put forth, either directly or indirectly, by the police authorities on behalf of those unfortunate women, it is an undeniable fact that the rise of the movement for abolition of licensed prostitution and the concern shown by society at large over the treatment given to licensed prostitutes have had much to do with obliging the proprietors of licensed houses to take the steps referred to.

Firstly, with regard to education, lectures on spiritual and moral subjects and hygiene, and lessons in reading, calligraphy, arithmetic, etiquette, sewing, by means of the sewing machine, knitting, other household matters, tea ceremony, the act of floral arrangement and music are given. This is practised in most of the licensed quarters, classes being held several times a month or several times a week and lecturers and teachers

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venereal disease, her medical expenses are generally paid by the proprietor of the licensed house. For giving medical treatment to prostitutes suffering from venereal diseases, there exist the so-called hospitals for licensed prostitutes established and maintained at the expense of prefectures.

Diseases other than venereal diseases contracted by licensed prostitutes have no direct relation with their trade. For this reason, it can not be said off-hand that medical expenses needed for treatment of such diseases should be borne by the proprietors of licensed houses.

Nevertheless, in some licensed quarters a physician is in regular employ to give free service to such patients. In some other places a system is in operation, making it obligatory for proprietors of licensed houses to pay medical expenses for the prostitutes.

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III. Day of Rest for Licensed Prostitutes and Their Medical Expenses in case They are Taken Ill.

National holidays and other holidays are naturally very busy days for licensed prostitutes and money-making days for proprietors of licensed houses. This fact does not permit prostitutes to have rest on such days. In the circumstance, unless a special day of rest is provided for them, they must continually engage in their trade all the year round, which, it goes without saying, is pretty hard for them.

consequently a day of rest is, as a rule, given them every month. On the day referred to, in some licensed quarters, they are taught during certain hours in sewing, tea ceremony, the art of floral arrangement, etiquette, reading, ar the metic and other subjects at the office of the guild of their employers or similar other places and in some others entertainments in the form of moving picture shows, story-telling by professional story-tellers, etc. are given for their enjoyment. In other places, where their employers do not provide them with such arrangements, they usually visit moving picture theatres or other places of amusement and spend the day in the enjoyment of cheap pleasure.

In case a licensed prostitute is attacked by a venereal

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 application. Neither do they recognize continuation of her trade by a licensed prostitute after she has worked for the duration of the fixed term. In Hiroshima and nine other prefectures this policy is being absolutely carried out. It is noteworthy that Hyogo Prefecture was the first to adopt it and has been carrying it out since 1906. In Tokyo and sixteen other prefectures no licensed prostitute is, in principle, permitted to continue her trade after the expiration of a certain fixed term, but only in some exceptional cases, such as a case in which a licensed prostitute was obliged to suspend her trade for a long time on account of illness or another in which some special circumstance exists, is a licensed prostitute permitted to continue her trade for a certain fixed length of time. As to the length of the term of trade, the longest is six years and the shortest four, while it is generally five.

III.

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circumstances and has no other way left for her than becoming a licensed prostitute that they grant her application.

No foreign woman is permitted to become licensed prostitute in Japan. Similarly native women of Korea, Formosa, Saghalien and the South Sea Islands as well as Ainu women are not permitted to become licensed prostitutes in Japan Proper. This policy of excluding foreign prostitutes has been adhered to since 1901, no exception having ever been recognized, because should any be permitted to take up the questionable calling in this country, it would most likely open a way to the arrival of women of ill fame from abroad and adversely affect good morals of society at large.

A common evil is that once a woman becomes a licensed prostitute she cannot easily extricate herself out of her unenviable position. It was for the purpose of preventing this evil that the policy of limiting the term of the trade of a licensed prostitute was adopted. Thus, when the police authorities receive an application for inscription in the licensed prostitutes' list, they take steps to investigate the length of time during which the applicant proposes to engage in her trade and if they find it to be in excess of a certain fixed length, they reject the application.

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own free will, they refuse to inscribe her name in the licensed prostitutes' list. On receipt of an application at the police office, for inscription in the licensed prostitutes' list, a police officer in charge, while examining the papers, hears from the woman proposing to become a licensed prostitute herself of all the particulars of her circumstance and checks up the matters entered in the papers with her statements to see whether they tally with each other. He then entrusts the police offices having jurisdiction over the place of her permanent domicile and the place of her residence with investigation into her social status and antecedents. In case, as the result of the investigation referred to, it is found that the woman concerned is not desirous of becoming a licensed prostitute or is unfit for becoming one. herejects her application or causes her to withdraw it by giving her advice, thus stopping her from becoming a licensed prostitute. In short, the attitude of the police authorities in regard to the matter of inscription in the licensed prostitutes' list is one of extreme negativity. In fact it is only when they are convinced that an applicant for inscription in the licensed prostitutes' list is really necessitated by an unavoidable

circumstances

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II. Inscription in the Licensed Prostitutes'
List and Limit to the Term of Trade.

Traffic in persons is under bang by law since 1872, so that licensed prostitutes of the present time are persons engaged independently in their trade of their own choice. A woman who proposes to become a licensed prostitute must apply for her name being inscribed in the licensed prostitutes' list by presenting herself at the police office. To do so by another person is absolutely prohibited. (Vide Article III of the Regulations for the Control of Licensed Prostitutes) This rule has been established in order to protect a woman from becoming a licensed prostitute against her free will because of the pressure brought to bear on her by wicked employment agents or heartless parents desirous of living at ease at the expense of their unfortunate offsprings. In other words, the rule referred to is aimed at respecting the free will of the person concerned. Accordingly, after hearing in detail of the circumstances of the person concerned and the motive that has made her to resolve to become a licensed prostitute, if the police authorities consider that she is being obstructed in exercising her

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Niigata	20	315	1,276	
Toyama	13	243	363	
Ishikawa	16	524	31	
Fukui	9	210	427	
Yamanashi	2	24	178	
Nagano Nagano	11	133	606	
Gifu	4	101	733	
Shizuoka	20	98	851	
Aichi	4	289	2,684	
Mie	30	280	1,241	
shiga	11	309	381	
Kyoto	17	2,305	4,495	
Osaka	10	1,613	8,677	
Hyogo	10	227	2,473	
Nara	3	28	663	
· Wakayama	3	20	131	
/ Tottori	2	80	163	
Shimane	6	47	. 119	
Okayama	9	219	875	
Hiroshima	19	418	2,178	
Yamaguchi	41	249	902	
Tokushima	2	104	297	
Kagawa	7	132	620	
Ehime	3	42	144	
			<u>Kochi</u>	

in appearance. Very strict restrictions are also imposed on their business method. In short great efforts are being put forth for preventing any injury coming to good morals of society in general from the existence of licensed houses.

Table showing Number of Licensed Quarters, Persons Engaged in the Business and Licensed Prostitutes of the end of 1929. (Gumma Prefecture is excluded from the table)

Prefecture	No. of Li- censed quarters	No.of per- sons carry- ing on busi- ness	No.of li- censed pro- stitutes
Hokkaido	45	354	1,823
Aomori	13	142	408
Iwate	17	105	384
Miyagi	12	48	380
Akita	10	55	176
Yamagata	26	139	584
Fukushima	25	98	424
Ibaragi	7	27	106
Tochigi	21	87	417
Saitama	2	10	48
Chiba	6	48	324
Tokyo	10	762	6,424
Kanagawa	13	187	1,390
			Niigata

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them a detailed statement of the reason therefor." At present it is the policy of the Ministry of Home Affairs neither to permit the establishment of any new licensed quarters nor to recognize expansion of existing ones.

As a matter of fact, only in certain special cases, such as the execution of town planning or other public undertakings, or changes in the conditions of the places adjacent to designated quarters which are likely to be injurious to good morals to leave them as they are, is their removal permitted.

The control of the business of licensed houses is being effected through the medium of rules for the control of the business of licensed houses promulgated as Prefectural Ordinances, and a person who proposes to open the business referred to is required to obtain permission from the competent police office. No permission is granted to a person, who is considered likely to disturb the public peace or injure good morals, or one who is otherwise considered unfit for carrying on the business. With regard to the structure and equipment of licensed houses, not only are due restrictions provided for the purpose of preventing danger as well as of safeguarding public health, but stress is laid on their being generally inconspicuous

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I. Licensed quarters and Licensed Houses.

Licensed prostitutes in Japan are prohibited, by
virtue of the Regulations for the Control of Licensed
Prostitutes promulgated as an Ordinance of the Ministry
of Home Affairs from residing outside of the quarters
designated by Prefectural Ordinances. Furthermore, rules
for the control of licensed houses promulgated as
Prefectural Ordinances are in operation, by which or notices
issued on the authority of which quarters are designated in
which the business of licensed houses are permitted to be
carried on. In this way quarters in which licensed prostitutes may dwell and licensed houses may engage in their
business are made identical, the residence of licensed
prostitutes and the existences of houses for them outsides
of the designated quarters being absolutely prohibited.

With regard to the establishment, removal and expansion of licensed quarters, these matters requiring circumspect consideration for the purpose of safeguarding good morals, the Minister for Home Affairs issued in 1899 an instruction to the Prefectural Governors saying: "Licensed quarters shall be left alone as formerly designated. In case necessity arises for the establishment of new quarters or removal or expansion of existing ones, opinion of the superior authorities shall be sought after by presenting

them

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Investigation concerning

Licensed Prostitution.

Prepared by the Police Bureau of the Ministry of Home Affairs.

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INVESTIGATION CONCERNING LICENSED PROSTITUTION.

PREPARED BY THE POLICE BUREAU OF THE MINISTRY OF HOME AFFAIRS.